# INDEPENDENT AUDITOR'S REPORT BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

**JUNE 30, 2007** 

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### **TABLE OF CONTENTS**

		<u>Page</u>
Officials		3
Independent Auditor's Report		4 - 5
Management's Discussion and Analysis		6 - 9
Basic Financial Statements:	<u>Exhibit</u>	
Government-wide Financial Statements:		
Statement of Activities and Net Assets - Cash Basis	Α	10 - 11
Governmental Fund Financial Statements:		
Statement of Cash Receipts, Disbursements and		
Changes in Cash Balances	В	12 - 13
Reconciliation of the Statement of Cash Receipts,		
Disbursements, and Changes in Cash Balances to the		
Statements of Activities and Net Assets	C	14
Proprietary Fund Financial Statements:		
Statement of Cash Receipts, Disbursements and	~	
Changes in Cash Balances	D	15 - 16
Notes to Financial Statements		18 - 28
Required Supplementary Information:		
Budgetary Comparison Schedule of Receipts, Disbursements and		
Changes in Fund Balances - Budget and Actual (Cash Basis) -		
All Governmental Funds and Proprietary Funds		30 - 31
Notes to Required Supplementary Information -		30 - 31
Budgetary Reporting		32
Other Supplementary Information:	<u>Schedule</u>	
Statement of Cash Receipts, Disbursements and Changes in		
Cash Balances - Nonmajor Governmental Funds	1 .	33 - 36
Statement of Cash Receipts, Disbursements and Changes in	-	
Cash Balances - Other Special Revenue Funds	2	37 - 38
Schedule of Indebtedness	3	39
Bond and Note Maturities	4	40
Schedule of Receipts by Source and Disbursements by Function -		
All Governmental Funds	5	41
Independent Auditor's Report on Internal Control over		
Financial Reporting and on Compliance and Other Matters		43 - 45
Schedule of Findings and Questioned Costs		46 - 50
<u> </u>		50

### CITY OF HARLAN OFFICIALS

Name	<u>Title</u>	Term Expires
Gary Christiansen	Mayor	January, 2008
Dave Miller	Mayor pro tem	January, 2008
Rand Petersen Rhonda Brown Keith Kaufman Bill Reid Orv Roecker	Council Member Council Member Council Member Council Member Council Member	January, 2008 January, 2008 January, 2010 January, 2008 January, 2010
Dave Pedersen	Council Member	Resigned
Terry Cox Susan Lambert Marjorie Ahrenholtz Joseph Lauterbach	City Administrator City Clerk City Treasurer City Attorney	Appointed Appointed Appointed Appointed

Certified Public Accountant

September 4, 2007

Independent Auditor's Report

Lonnie G. Muxfeldt

Certified Public

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Licensed In:

Iowa

Missouri

To the Honorable Mayor and Members of the City Council:

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Harlan, Iowa, as of and for the year ended June 30, 2007, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of City of Harlan's management. My responsibility is to express an opinion on these financial statements based on my audit. I did not audit the financial statements of the Harlan Municipal Utilities. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and my opinion, insofar as it relates to the amounts included for the Harlan Municipal Utilities, is based on the report of the other auditors.

I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In my opinion, based on my audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Harlan as of June 30, 2007, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

Continued . . .

Member of American Institute of Certified Public Accountants, Iowa Society of CPA's and AICPA Private Companies Practice Section September 4, 2007 To the Honorable Mayor and Members of the City Council Page Two

In accordance with Government Auditing Standards, I have also issued my report dated September 4, 2007 on my consideration of the City of Harlan's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of my audit.

Management's Discussion and Analysis and budgetary comparison information on pages 6 through 9, and 30 through 32 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. I applied limited procedures, which consisted principally in inquiries of management regarding the methods of measurement and presentation of the supplementary information. I did not audit the information and express no opinion on it.

My audit was performed for the purpose of forming an opinion on the financial statements that collectively comprise the City of Harlan's basic financial statements. I previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the years ended June 30, 2006 (which are not presented herein) and expressed unqualified opinions on those financial statements which are prepared in conformity with an other comprehensive basis of accounting. Other supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in my audit of the basic financial statements and, in my opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mufflat associates, CPA, P.C.

			To.	

As management of the City of Harlan, Iowa we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2007.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis serves as an introduction to the City's basic financial statements. The City's financial statements include three components: 1) a cash basis government-wide financial statement, 2) cash basis fund financial statements, and 3) notes to the financial statements.

Government-wide financial statement: This statement consists of a Statement of Activities and Net Assets and provides information about the activities of the City as a whole and presents an overview of the City's finances.

**Fund financial statements:** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The City has two kinds of funds.

- 1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax, Local Option Tax, and Urban Renewal Tax Increment, 3) Debt Service Fund, and 4) the Capital Projects Funds. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.
- 2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains two sewer funds for current operations and future sewer projects. Also included with Enterprise Funds is the activity of Harlan Municipal Activities. All three are considered major funds of the City. The Internal Service Fund is used to accumulate resources and allocate costs of the City's self-funded health insurance plan.

A reconciliation between the government-wide statement and the fund financial statement follows the fund financial statements.

**Notes to the financial statements:** The notes provide additional information that is essential to a full understanding of the data provided in the financial statements.

### ANALYSIS OF SIGNIFICANT CHANGES IN FINANCIAL POSITION AND NET ASSETS

Net assets may serve over time as a useful indicator of financial position. The cash basis of the net assets of the City's governmental activities decreased 38% from the prior fiscal year, decreasing by \$413,722. The following is the changes in the cash basis of the net assets of the City's governmental activities:

	Year ended June 30,						
	2007		2006				
Parat da							
Receipts:							
Program receipts:							
Charges for services	\$ 1,500,754	\$	1,149,509				
Operating grants, contributions							
and restricted interest	575,102		531,904				
Capital grants, contributions		*					
and restricted interest	202,595		725,038				
General receipts:							
Property tax	1,271,437		1,413,850				
Tax increment financing	746,189		1,199,550				
Debt service	242,413		292,276				
Local option tax	324,646		250,150				
Unrestricted investment earnings	59,423		42,348				
Miscellaneous	-0-		19,168				
Sale of assets	95,550		468				
Transfers, net	(44,529)		(40,569)				
Total receipts	 4,973,580		5,583,692				
Disbursements:		ŧ					
Public safety	1,186,237		1,171,035				
Public works	895,386		885,268				
Community and economic development	361,077		377,533				
Culture and recreation	720,360		737,54				
General government	389,961		305,63:				
Debt service	488,448		512,09:				
Capital projects	544,516		989,072				
Nonprogram	801,317		509,806				
Total disbursements	 5,387,302		5,487,99				
Increase (decrease) in cash	(413,722)		95,70				
Net assets, beginning of year	 1,084,962		989,26				
Net assets, end of year	\$ 671,240	\$	1,084,96				

The cash basis of the net assets of the City's business type activities increased by \$1,232,586 or 11.7% during the fiscal year ended June 30, 2007. The following is the changes in the cash basis of the net assets of the City's business type activities:

	Year ended June 30,							
	***************************************	2007		2006				
	***************************************		_					
Receipts:								
Program receipts:								
Charges for services and sales:								
Sewer	\$	708,621	\$	699,132				
HMU Component unit		15,093,671		11,453,257				
Operating grants, contributions,		, ,		, ,				
and restricted interest		288,724		148,979				
Capital grants, contributions,		,						
and restricted interest		-0-		-0-				
General receipts:								
Unrestricted interest		67,782		10,800				
Transfers, net		44,529		40,569				
Total receipts		16,203,327		12,352,737				
Disbursements:								
Sewer		629,132		579,093				
HMU Component unit		14,341,609		11,176,249				
Total disbursements	•••••	14,970,741		11,755,342				
		- 1,52 / 1,51 / 1		,,				
Increase (decrease) in cash		1,232,586		597,395				
Net assets, beginning of year		10,567,914		9,970,519				
z et assess, oogniming or your		10,507,517		2,270,213				
Net assets, end of year	\$	11,800,500	\$	10,567,914				

### ANALYSIS BETWEEN ACTUAL AND BUDGET AMOUNTS

The City amended its budget on May 15, 2007. The amended budget increased revenue by over \$2.85 million and increased disbursements by over \$2.38 million, the majority of which increased governmental disbursements for the year ended June 30, 2007. Actual disbursements exceeded budgeted amounts in the community and economic development functions for the year ended June 30, 2007.

#### **DEBT ADMINISTRATION**

Outstanding Debt at Year-End										
	-	2007	2006							
General obligation bonds	\$	2,035,000 \$	2,435,000							

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5 percent of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$2,035,000 is significantly below its constitutional debt limit of \$10.6 million.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City of Harlan's elected and appointed officials and citizens considered many factors when setting the fiscal year 2008 budget, tax rates, and fees that will be charged for various City activities. Amounts available for appropriation in the operating budget are \$20.3 million, a decrease of 4.5 million over the final 2007 budget. Budgeted disbursements are expected to decrease by \$1.6 million, a decrease of 7 percent under the final 2007 budget.

If these estimates are realized, the City's budgeted cash balances are expected to decrease by \$158,000 by the end of fiscal year 2008.

### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have question about this report or need additional financial information, contact Susan Lambert, City Clerk, 711 Durant Street, Harlan, Iowa.

### STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS

### AS OF AND FOR THE YEAR ENDED JUNE 30, 2007

					Program Receipts		
		Disbursements		Charges for Services	Operating Grants, Contributions, And Restricted Interest		Capital Grants, Contributions And Restricted Interest
Functions / Programs:		Diodiodionono	_	Bervices	Interest		Interest
Governmental activities:							
Public safety	\$	1,186,237	\$	44,817	\$ 74,581	\$	-0-
Public works		895,386		281,464	440,228	•	-0-
Community and economic dev		361,077		-0-	-0-		73,686
Culture and recreation		720,360		200,355	36,063		63,392
General government		389,961		312,617	22,008		-0-
Debt service		488,448		-0-	626		-0-
Capital projects		544,516		-0-	1,596		65,517
Nonprogram - contractual services		801,317		661,501	-0-		-0-
Total governmental activities		5,387,302	_	1,500,754	575,102		202,595
Business type activities:							
Sewer		629,132		708,621	-0-		-0-
HMU – Component unit		14,341,609		15,093,671	288,724		-0-
Total business type activities	_	14,970,741	_	15,802,292	288,724		-0-
Total	\$	20,358,043	\$_	17,303,046	\$ 863,826	\$	202,595

General receipts: Property taxes levied for: General purposes Tax increment financing Debt service Local Option Tax Unrestricted investment earnings Sale of assets Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets, beginning of year

Cash basis net assets, end of year

### Cash Basis Net Assets

Restricted: Streets Debt service Other purposes Unrestricted

Total cash basis net assets

	Net (Disbursements), Receipts and Changes in Net Assets					
Functions / Programs:		Governmental Activities	_	Business Type Activities		Total
Governmental activities:						
	\$	(1.066.930)	\$	-0-	\$	(1.066.930)
Public works	Þ	(1,066,839)	Э	-0- -0-	Э	(1,066,839) (173,694)
Community and economic dev		(173,694) (287,391)		-0-		(287,391)
Culture and recreation		(420,550)		-0-		(420,550)
General government		(55,336)		-0-		(55,336)
Debt service		(487,822)		-0-		(487,822)
Capital projects		(477,403)		-0-		(477,403)
Nonprogram - contractual services		(139,816)		-0-		(139,816)
Total governmental activities		(3,108,851)	-	-0-	-	(3,108,851)
Total governmental activities		(3,100,031)		-0-		(3,100,031)
Business type activities:						
Sewer		-0-		79,489		79,489
HMU - Component unit		-0-		1,040,786		1,040,786
Total business type activities	_	-0-		1,120,275	_	1,120,275
Total		(3,108,851)		1,120,275		(1,988,576)
×		(5,106,651)		1,120,273		(1,700,570)
				4		
•		1,271,437		-0-		1,271,437
		746,189		-0-		746,189
		242,413		-0-		242,413
		324,646		-0-		324,646
		59,423		67,782		127,205
		95,550		-0-		95,550
		(44,529)		44,529		-0-
	-	(44,327)		11,020	•	· · · · · · · · · · · · · · · · · · ·
	-	2,695,129		112,311		2,807,440
		(413,722)		1,232,586		818,864
		1,084,962		10,567,914		11,652,876
•	\$	671,240	\$	11,800,500	\$	12,471,740
	_					
	\$	55,785	\$	-0-	\$	55,785
	Ψ	2,888	Φ	-0-	Ψ	2,888
		2,000		O.		2,000
	<b>\$</b> -	612,567 671,240		11,800,500	\$	12,413,067

### STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES - GOVERNMENTAL FUNDS

### AS OF AND FOR THE YEAR ENDED JUNE 30, 2007

				Special Revenue				
		General	_	Urban Renewal		Road Use		
Receipts:		GUILLIA	-	Ttollowal				
Property tax	\$	1,046,995	\$	-0-	\$	-0-		
Tax increment financing	-	-0-	٠.	746,189	_	-0-		
Other city tax		21,820		-0-		-0-		
Licenses and permits		62,066		-0-		-0-		
Use of money and property		110,543		-0-		-0-		
Intergovernmental		347,182		-0-		440,228		
Charges for services		409,607		-0-		-0-		
Special assessments		-0-		-0-		-0-		
Miscellaneous		56,433		-0-		-0-		
Total receipts	_	2,054,646	_	746,189		440,228		
Disbursements:					*			
Operating:								
Public safety		788,115		-0-		-0-		
Public works		467,968		-0-		389,412		
Culture and recreation		687,531		-0-		-0-		
Community and economic development		-0-		1,416		-0-		
General government		372,927		-0-		-0-		
Debt service		-0-		-0-		-0-		
Capital projects		-0-		-0-		-0-		
Total disbursements	-	2,316,541	_	1,416	_	389,412		
Excess (deficiency) of receipts								
over (under) disbursements		(261,895)		744,773		50,816		
Other financing sources (uses):								
Sale of capital assets		16,950		-0-		-0-		
Operating transfers in .		381,709		37,500		-0-		
Operating transfers out		(72,064)		(752,192)		(2,000)		
Total other financing sources (uses)	-	326,595	· -	(714,692)		(2,000)		
Net change in cash balances		64,700		30,081		48,816		
Cash balances, beginning of year	-	338,912		(30,081)	_	6,969		
Cash balances, end of year	\$_	403,612	\$_	-0-	\$_	55,785		
	_				_			
Cash Basis Fund Balances								
Reserved for debt service	\$	-0-	\$	-0-	\$	-0-		
Unreserved:								
General fund		403,612		-0-		-0-		
Special revenue funds		-0-		-0-		55,785		
Capital projects funds		-0-		-0-		-0-		
Total cash basis fund balances	\$ _	403,612	_ \$ _	-0-	. \$ _	55,785		

	Industrial Park		Debt Service	-	Other Nonmajor	_	Total
\$	-0-	\$	241,618	\$	201,821	\$	1,490,434
-	-0-	•	-0-	•	-0-	Ψ	746,189
	-0-		795		325,447		348,062
	-0-		-0-		-0-		62,066
	2,355		626		3,131		116,655
	-0-		-0-		65,596		853,006
	-0-		-0-		2,899		412,506
	-0-		-0-		14,435		14,435
	-0-		-0-		148,463		204,896
	2,355		243,039	-	761,792	•	4,248,249
	0				200 122		1 106 227
	-0- -0-		-0-		398,122		1,186,237
			-0-		38,006		895,386
	-0- 290 455		-0-		32,829		720,360
	280,455 -0-		-0- -0-		79,206		361,077
	-0-		488,448		17,034 -0-		389,961
	-0-		400,440 -0-		544,516		488,448 544,516
	280,455		488,448		1,109,713		4,585,985
	200,433		400,440		1,109,/13		4,383,983
	(278,100)		(245,409)		(347,921)		(337,736)
	75.050		0		2.250		0.5.550
	75,250		-0-		3,350		95,550
	329,077		245,531		473,296		1,467,113
	-0-		-0-		(685,386)		(1,511,642)
	404,327		245,531		(208,740)		51,021
	126,227		122		(556,661)		(286,715)
	1,294		2,766		282,058		601,918
\$	127,521	\$	2,888	\$	(274,603)	\$	315,203
\$	-0-	\$	2,888	\$	-0-	\$	2,888
	-0-		-0-		-0-		403,612
	127,521		-0-		(99,843)		83,463
	0-				(174,760)		(174,760)
\$	127,521	\$	2,888	\$	(274,603)	\$	315,203

# RECONCILIATION OF THE STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES TO THE STATEMENT OF ACTIVITIES AND NET ASSETS GOVERNMENTAL FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2007

Total governmental funds cash balances (page 13)	\$	315,203
Amounts reported for governmental activities in the Statement of Activities and Net Assets are different because:		
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan. The Internal Service Fund is included in governmental activities in the Statement of Activities and Net Assets		356,037
Cash basis net assets of governmental activities (page 11)	\$	671,240
Net change in cash balances (page 13)	\$	(286,715)
Amounts reported for governmental activities in the Statement of Activities and Net Assets are different because:		
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan. The change in net assets of the Internal Service Fund is proported with governmental activities.		(127,007)
of the Internal Service Fund is reported with governmental activities.  Change in cash balance of governmental activities (page 11)	- \$	(127,007)

### STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES – PROPRIETARY FUNDS

### AS OF AND FOR THE YEAR ENDED JUNE 30, 2007

				Enterpri	se F	unds		
		Sewer		Sewer Equipment Replacement		HMU Component Unit		Total
Operating receipts:			-				-	
Use of money and property	\$	3,129	\$	-0-	\$	-0-	\$	3,129
Charges for services		705,492		-0-		15,093,671		15,799,163
Miscellaneous		-0-		-0-		-0-		-0-
Total operating receipts		708,621	-	-0-		15,093,671	-	15,802,292
Operating disbursements:								
Business type activities		528,968		100,164		14,341,609		14,970,741
	_	528,968	-	100,164	•	14,341,609	-	14,970,741
Excess (deficiency) of operating receipts	-		-		•		-	
over (under) operating disbursements		179,653		(100,164)		752,062		831,551
Non-operating receipts (disbursements):								
Interest on investments		-0-		67,782		288,724		356,506
Reimbursements		-0-		-0-		-0-		-0-
Contractual services		-0-		-0-		-0-		-0-
Transfer in		-0-		314,895		-0-		314,895
Transfer out		(210,000)		(60,366)		-0-		(270,366)
Net non-operating receipts (disbursements)		(210,000)		322,311	-	288,724		401,035
Net change in cash balances		(30,347)		222,147		1,040,786		1,232,586
Cash balances, beginning of year	_	20,637		1,933,790	<del>-</del>	8,613,487		10,567,914
Cash balances, end of year	\$_	(9,710)	\$	2,155,937	\$	9,654,273	\$	11,800,500
Cash Basis Fund Balances Unreserved								
Total cash basis fund balances	\$	(9,710)	\$	2,155,937	_ \$	9,654,273	\$	11,800,500

		Internal Service
	_	Group Insurance Trust
Operating receipts:	_	
Use of money and property	\$	-0-
Charges for services		-0-
Miscellaneous	_	-0-
Total receipts		-0-
Operating disbursements:		
Public safety		-0-
Public works		-0-
Culture and recreation		-0-
General government		-0-
Business type activities		-0-
Total disbursements	-	-0-
Operating income (loss)		-0-
Non-operating receipts (disbursements):		,
Interest on investments		12,807
Reimbursements	•	661,501
Contractual services		(801,317)
Transfer in		-0-
Transfer out		-0-
Net non-operating receipts (disbursements)	- -	(127,007)
Excess (deficiency) of receipts		
over (under) disbursements		(127,007)
Cash balances, beginning of year	-	483,044
Cash balances, end of year	\$	356,037
	•	
Cash Basis Fund Balances		
Unreserved:		
Total fund balance	\$	356,037
	•	

### NOTES TO FINANCIAL STATEMENTS

### (1) Summary of Significant Accounting Policies

The City of Harlan is a political subdivision of the State of Iowa located in Shelby County. It was first incorporated in 1879 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development and general government services. The City also provides sewer utilities for its citizens.

### Reporting Entity

For financial reporting purposes the City of Harlan has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits or impose specific financial burdens on the City. The City has one component unit, which meets the Government Accounting Standards Board criteria.

These financial statements present the City of Harlan (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationship with the City. Certain disclosures about the discretely presented component unit are not included because the component unit has been audited separately and a report has been issued under separate cover. The audited financial statements are available at the City Clerk's office.

<u>Discrete Component Unit</u> - The Harlan Municipal Utilities is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City, or whose relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. The Utility is governed by a five-member board appointed by the City Council and the Utility's operating budget is subject to the approval of the City Council.

Jointly Governed Organizations - The City also participates in several jointly governed organizations for which the City is not financially accountable or that the nature and significance of the relationship with the City are such that exclusion does not cause the City's financial statements to be misleading or incomplete. City officials are members of the following boards and commissions: Shelby County Emergency Management Commission, Shelby County Ambulance Commission and The Shelby County Solid Waste Agency Board.

### (1) Summary of Significant Accounting Policies (Cont'd)

<u>Government-wide Financial Statements</u> - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants whose purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

### Special Revenue:

The Urban Renewal Fund is used to account for tax increment financing funds. The Road Use Tax Fund is used to account for street construction and maintenance. The Industrial Park Fund is used to account in part for community and economic development funds, mostly tax increment financing funds transferred in. The Equipment Revolving Fund is also presented as a Special Revenue Fund.

### (1) Summary of Significant Accounting Policies (Cont'd)

### Basis of Presentation (Cont'd)

The Debt Service accounts for the principal and interest payments on long-term debt of the City.

The City reports the following major proprietary funds:

The Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The Sewer Equipment Replacement Fund aggregates funds for future sewer projects.

The City also reports the following additional proprietary fund:

Internal Service Fund is used to accumulate resources and allocate costs of the City's self-funded health insurance plan.

The City reports former expendable trust funds (pre GASB-34) as other special revenue funds as they do not readily fall into GASB-34 Fiduciary fund categories of pension and other employee benefit trust funds, investment trust funds, private-purpose trust funds or permanent (formerly non-expendable) trust funds.

#### C. Measurement Focus and Basis of Accounting

The City of Harlan maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, account payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

### D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. At June 30, 2007, disbursements exceed amounts budgeted in the community and economic development functions.

### E. Property Tax Calendar

The City's property tax rates were extended against the assessed valuation of the City as of January 1, 2005, to compute the amounts, which became liens on property on July 1, 2006. These taxes were due and payable in two installments on September 30, 2006 and March 31, 2007, at the Shelby County Treasurer's Office. These taxes are recognized as income to the City when they are received from the county.

### **Deposits**

The City's deposits in banks at June 30, 2007 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the members of the pool to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council and the Treasurer of the State of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

For the year ended June 30, 2007, \$2,817,064 was on deposit at local banks as demand deposits and certificates of deposit.

#### (2) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits, which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, IA 50306-9117.

Most regular plan members are required to contribute 3.70% of their annual covered salary and the City is required to contribute 5.75% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. The City's contribution to IPERS for the years ended June 30, 2007, 2006 and 2005 were \$91,345, \$88,458, and \$89,059, respectively, equal to the required contributions for each year.

### (3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending	_	General Obligation Bonds				
June 30,		Principal		Interest		
2008	\$	400,000	\$	75,823		
2009		295,000		63,253		
2010		290,000		53,205		
2011		295,000		42,705		
2012		320,000		31,465		
2013		325,000		18,905		
2014	_	110,000		5,610		
	\$_	2,035,000	\$	290,966		

The City has a general obligation debt limit of approximately \$10.6 million which was not exceeded during the year ended June 30, 2007.

The resolutions providing for the issuance of the general obligation debt include the following provisions:

- (a) The levy of taxes sufficient to provide payment of principal and interest when due.
- (b) Proceeds of the tax levy are to be collected in the debt service fund or a special Revenue fund of the City, as it is applicable.

The City is in compliance with debt resolutions.

### (4) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation, compensatory time and floating holiday hours for subsequent use or for payment upon termination, retirement, or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned compensated absences payable to employees at June 30, 2007, primarily relating to the General Fund, is as follows:

Type of Benefit	<u>Amount</u>
Vacation	\$ 49,204
Compensatory time	51,646
Floating holiday	8,307
	\$ 109,157

This liability has been computed based on rates of pay in effect at June 30, 2007.

### (5) Self - Insurance Program

The City has established a self-insurance medical program, which is accounted for in the Group Insurance Fund (an internal service fund). This program provides employee health benefit coverage up to maximum of \$40,000 per employee per year. The City purchases commercial insurance for claims in excess of this coverage and all other risks of loss. The City pays all claims and is reimbursed from the re-insurer for excess claims. Settled claims have not exceeded the commercial coverage in any of the past three fiscal years.

All funds of the City participated in the program and make payments to the Self Insurance Fund based on actuarial estimates of the amounts needed to pay prior and current year claims. The unpaid claims liability of \$53,772 is based on Government Accounting Standards Board Statement No. 10, which requires that a liability has been incurred at the date of the financial statements and the amount of loss can be reasonably estimated. Changes in the Fund's claims liability amount are as follows:

Unpaid claims, beginning of year	\$ 47,532
Incurred claims	600,157
Payments	 (593,917)
Unpaid claims, end of year	\$ 53,772

### (6) Deficit Fund Balances

As of June 30, 2007, the following funds had deficit balances:

<u>Fund</u>	<u>Deficit</u>
Special Revenue:	
Housing Rehab	\$ 39
Equipment Revolving	123,601
Capital Projects:	
Harlan Plaza	808
Airport Improvement	47,545
Dye Street	283,910
Enterprise:	
Sewer	9,710
Total	\$ 465,613

The deficit balances were a result of project costs incurred prior to availability of funds. Material deficits will be eliminated by the issuance of bonds subsequent to year-end and upon completion of the projects.

### (8) Risk Management

The City of Harlan is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; error and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### (9) Urban Renewal

### Harlan Urban Renewal Area

The original Harlan Urban Renewal Plan was dated April 1989 and was amended in June 1992, October 1993, March 2000, February 2002, March 2005 and November 2006. Areas of the city within the urban renewal area include the Downtown Business District, the C. G. Therkildsen Center, the Wastewater Treatment and the Industrial Park areas.

### Laurel Street Urban Renewal Area

The Laurel Street Urban Renewal Area is a stand alone urban renewal plan adopted in March 2005 for the promotion of new residential development at the former Laurel School site.

### (10) Tax Increment Financing

For the year ended June 30, 2007, the City collected \$746,189 in tax increment financing (TIF) funds. The TIF receipts are recorded in the urban renewal fund then expended and transferred as follows:

	2007	,	<u>2006</u>
Cash balance, beginning of year	\$ (30,081)	\$	-0-
Tax Increment Financing receipts	746,189		1,199,550
General Fund payback	37,500		-0-
TIF Funds available	753,608		1,199,550
Legal fees	1,416		1,704
Transferred to:	,		-,
Debt Service Fund	245,531		215,749
Street Overlay	62,690		78,236
General Fund	-0-		129,475
Sewer Equipment Replacement Fund	114,894		418,787
Industrial Park Fund	329,077		385,680
Total transfers	753,608		1,229,631
Cash balance, end of year	\$ -0-	\$	(30,081)

### (10) Tax Increment Financing (Continued)

In 2001, the City entered into 28E Agreements with Shelby County and the Harlan Community School District to remit a portion of TIF funds based on formula to both Shelby County and the Harlan Community School District for capital improvements and economic development, respectively. For the year ended June 30, 2007, the City remitted \$140,748 to the school district from the Industrial Park Fund.

During the fiscal year ended June 30, 2005, the State Auditor's Office questioned the 28E Agreements with the county and the school district on the grounds that the TIF funds may not be expended by the county and the school district except in urban renewal areas of the City. The State Auditor's Office also questioned the City's compliance with Chapter 403 of the Code of Iowa (Urban Renewal and Tax Increment Financing) and recommended the City consult with legal counsel to ensure compliance with provisions of Chapter 403 and the City's Urban Renewal Plan.

In November 2005, as a result of the State Auditor's inquiry and recommendation by legal counsel, the City Council voted to terminate participation in the 28E Agreements with both Shelby County and the Harlan Community School District effective July 1, 2006. In addition, the City's General Fund will pay back the TIF funds it transferred to the General Fund for fiscal years 2004, 2005 and 2006. The payback will be appropriated for fiscal years 2007 through 2014 at which time the TIF program will sunset. For the year ended June 30, 2007, The General fund reimbursed the Urban Renewal Fund \$37,500.

Transfers of TIF funds to the sewer equipment replacement fund represent repayment of funds expended in prior years for numerous projects and renovations in urban renewal areas from the sewer equipment replacement fund. The payment schedule is beyond the scope of this footnote but is on file at the city clerk's office for inspection. For the year ended June 30, 2007, the Urban Renewal Fund transferred \$114,894 to the Sewer Equipment Replacement Fund.

### (11) Related Party Transactions

Business transactions between the City and City officials totaled \$2,515 for the year ended June 30, 2007.

### (12) Budget Over-expenditure

Per the Code of Iowa, disbursements may not legally exceed budgeted appropriations at the functional level. During the year ended June 30, 2006, disbursements in the community and economic development functions exceeded the amounts budgeted.

### (13) Grants

#### Shelby County Endowment Fund

On November 20, 2006, the Harlan Police Department was awarded a \$1,500 grant for its taser program from the Shelby County Endowment Fund. The grant expired December 1, 2006. For the year ended June 30, 2007, the Harlan Police Department received \$1,500.

On November 20, 2006, the Harlan Fire Department was awarded a \$1,500 grant for its Shelby County Water Rescue program from the Shelby County Endowment Fund. The grant expired December 1, 2006. For the year ended June 30, 2007, the Harlan Fire Department received \$1,500.

### Iowa Governor's Traffic Safety Bureau

For the year ended June 30, 2007, the Harlan Police Department was awarded \$4,056 in STEP grants for its Special Traffic Enforcement Program (STEP) from the Iowa Governor's Traffic Safety Bureau.

### General Aviation Vertical Infrastructure Grant

On July 11, 2006, the Harlan Municipal Airport was awarded a General Aviation Vertical Infrastructure (GAVI) grant from the Iowa Transportation Commission. The \$68,000 grant requires a 15%, or a \$12,000, local match. The approved project rehabilitates doors and floors of seven hangars. As of June 30, 2007, no grant funds have been received.

### Community Development Block Grant

On March 29, 2006, the City of Harlan was awarded a \$305,000 Community Development Block Grant from the Iowa Department of Economic Development for the rehabilitation of low to moderate income family housing. The grant expires March 31, 2008. As of June 30, 2007, grant funds of \$73,586 had been received.

### **Iowa West Foundation**

In January 2007, the City of Harlan was awarded a \$200,000 grant from the Iowa West Foundation for development of College Park Plaza. As of June 30, 2007, no grant funds had been received.

On July 11, 2007, the City of Harlan was awarded a \$25,000 grant from the Iowa West Foundation for the construction of the Rocky Skate Park. The 50/50 matching grant expires June 30, 2008.

### **Tony Hawk Foundation**

On March 6, 2007, the City of Harlan was awarded a \$5,000 grant from the Tony Hawk Foundation for the development of the Rocky Skate Park. For the year ended June 30, 2007, \$5,000 was received.

### (14) Commitments

#### Harlan Country Club Estates

In September 1999, the City entered into an agreement with Harlan Country Club Estates, Inc. for the construction of road infrastructure in a residential development area. Under the terms of the agreement, the City agrees to pay \$15,100 per housing unit. There are 25 units and the City remains obligated for 10 infrastructure payments. For the year ended June 30, 2007, the City paid \$0, pursuant to the agreement.

### **Ambulance Commission of Shelby County**

On March 7, 2005, the City entered into a joint voluntary undertaking with Myrtue Memorial Hospital for the formation of the Ambulance Commission of Shelby County, as authorized by Chapter 28E of the 2005 Code of Iowa. The commencement date of the joint undertaking was July 1, 2006. The city administrator and an individual appointed by the mayor and approved by city council serve on the five-member board of directors. The Ambulance Commission was established to provide ambulance services to the citizens of Harlan and Shelby County, Iowa. The agreement commits the City of Harlan to contribute 33-1/3% of the total cost of providing ambulance service to Shelby County. For the year ended June 30, 2007, the City contributed \$28,500.

#### E911 Communications Center Services

On August 7, 2001, the City contracted with Shelby County to provide E911 communications services through the Shelby County Emergency Management Commission for Harlan beginning July 1, 2001 and ending June 30, 2006. The communications services provided to Harlan during this period included dispatching, answering phones for the Harlan Police Department on night and weekends, MCIC access, city alarm monitoring and radio log maintenance and reports. After June 30, 2006, the parties will continue this contract on a year to year basis. For the year ended June 30, 2007, the City contributed \$51,883 to Shelby County for E911 services.

#### Agreement for GIS Services

In July 2003, the City of Harlan, Harlan Municipal Utilities and Shelby County entered into an agreement for the exchange and distribution of Geographic Information System (GIS) data. Shelby County developed a digital graphic and tabular database depicting land and cadastral data. This agreement is effective until July 1, 2008 and stipulates an annual fee of \$15,000. For the year ended June 30, 2007, the City contributed \$15,000 to Shelby County for GIS services.

### (14) Commitments (Continued)

#### **TIF Agreements**

On May 1, 2001, the City entered into 28E agreements with both Shelby County and the Harlan Community School District to remit a portion of TIF funds based on formula to both Shelby County and the Harlan Community School District for capital improvements and economic development, respectively. On November 15, 2005, the city council terminated the 28E agreements with both Shelby County and Harlan Community School District effective July 1, 2006. For the year ended June 30, 2007, the City contributed \$140,748 to the Harlan Community School District for resurfacing and other modifications to Merrill Field.

### Performance Agreement - CiDirect, Inc.

On December 1, 2006, the City entered into a refundable conditional grant agreement with CiDirect, Inc. for the formation and maintenance of at least eighty-six new full-time jobs for five years. The refundable conditional grant amount is \$129,000 and obligates CiDirect, Inc. to refund the grant or portion of the grant with interest in the event of default. For the year ended June 30, 2007, the City awarded \$100,000 to CiDirect, Inc.

### Dye Street Development Project

In May 2007, the City began infrastructure development on a forty-acre tract of land in north Harlan. The \$2.5 million project will provide 81 single and multi-family housing lots. The grading, street development and installation of gas, water, electric, phone, fiber optics and sewer lines are expected to be completed by November, 2007. For the year ended June 30, 2007, the City expended \$283,910 for the development project.

### (15) Subsequent Event

On July 10, 2007, the City issued \$3.815 million general obligation bonds to finance City projects as follows:

Housing development	\$ 2,100,000
Street overlay and millings	200,000
Fire Hall	400,000
College Park Plaza	500,000
Fire Truck	332,000
Emergency warning sirens	90,000
Issuance costs	193,000
Total	\$ 3,815,000

The twenty year bonds mature in 2027, bear interest at 4.35% and will be subject to call after June 1, 2015.

REQUIRED SUPPLEMENTARY INFORMATION

### BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES -BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS

### REQUIRED SUPPLEMENTARY INFORMATION

### YEAR ENDED JUNE 30, 2007

Receipts:         Property tax         \$ 1,490,434         \$ -0-           Tax increment financing         746,189         -0-           Other city tax         348,062         -0-           Licenses and permits         62,066         -0-           Use of money and property         129,463         356,506           Intergovernmental         853,006         -0-           Charges for services         412,506         15,802,292           Special assessments         14,435         -0-           Miscellaneous         866,397         -0-           Total receipts         4,922,558         16,158,798           Disbursements:         Public safety         1,186,237         -0-           Public works         895,386         -0-           Culture and recreation         720,360         -0-           Community and economic development         361,077         -0-           General government         389,961         -0-           Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements		_	Fund Types		Fund Type
Tax increment financing         746,189         -0-           Other city tax         348,062         -0-           Licenses and permits         62,066         -0-           Use of money and property         129,463         356,506           Intergovernmental         853,006         -0-           Charges for services         412,506         15,802,292           Special assessments         14,435         -0-           Miscellaneous         866,397         -0-           Total receipts         4,922,558         16,158,798           Disbursements:         Public safety         1,186,237         -0-           Public works         895,386         -0-           Culture and recreation         720,360         -0-           Community and economic development         361,077         -0-           General government         389,961         -0-           Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         (464,744)         1,188,057           Other financing sources, net         51,	Receipts:	-	Tiotati	-	7100001
Tax increment financing         746,189         -0-           Other city tax         348,062         -0-           Licenses and permits         62,066         -0-           Use of money and property         129,463         356,506           Intergovernmental         853,006         -0-           Charges for services         412,506         15,802,292           Special assessments         14,435         -0-           Miscellaneous         866,397         -0-           Total receipts         4,922,558         16,158,798           Disbursements:         Public safety         1,186,237         -0-           Public works         895,386         -0-           Culture and recreation         720,360         -0-           Community and economic development         361,077         -0-           General government         389,961         -0-           Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         (464,744)         1,188,057           Other financing sources, net         51,	Property tax	\$	1 490 434	¢	-۸-
Other city tax         348,062         -0-           Licenses and permits         62,066         -0-           Use of money and property         129,463         356,506           Intergovernmental         853,006         -0-           Charges for services         412,506         15,802,292           Special assessments         14,435         -0-           Miscellaneous         866,397         -0-           Total receipts         4,922,558         16,158,798           Disbursements:         Public works         895,386         -0-           Public works         895,386         -0-           Culture and recreation         720,360         -0-           Community and economic development         361,077         -0-           General government         389,961         -0-           Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other fin	Tax increment financing	Ψ		Ψ	
Licenses and permits         62,066         -0-           Use of money and property         129,463         356,506           Intergovernmental         853,006         -0-           Charges for services         412,506         15,802,292           Special assessments         14,435         -0-           Miscellaneous         866,397         -0-           Total receipts         4,922,558         16,158,798           Disbursements:         Public safety         1,186,237         -0-           Public works         895,386         -0-           Culture and recreation         720,360         -0-           Community and economic development         361,077         -0-           General government         389,961         -0-           Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586					•
Use of money and property         129,463         356,506           Intergovernmental         853,006         -0-           Charges for services         412,506         15,802,292           Special assessments         14,435         -0-           Miscellaneous         866,397         -0-           Total receipts         4,922,558         16,158,798           Disbursements:         Public safety         1,186,237         -0-           Public works         895,386         -0-           Culture and recreation         720,360         -0-           Community and economic development         361,077         -0-           General government         389,961         -0-           Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914     <	Licenses and permits				-
Intergovernmental         853,006         -0-           Charges for services         412,506         15,802,292           Special assessments         14,435         -0-           Miscellaneous         866,397         -0-           Total receipts         4,922,558         16,158,798           Disbursements:         Public safety         1,186,237         -0-           Public works         895,386         -0-           Culture and recreation         720,360         -0-           Community and economic development         361,077         -0-           General government         389,961         -0-           Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         5,387,302         14,970,741           Excess (deficiency) of receipts         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914					
Charges for services         412,506         15,802,292           Special assessments         14,435         -0-           Miscellaneous         866,397         -0-           Total receipts         4,922,558         16,158,798           Disbursements:         Public safety         1,186,237         -0-           Public works         895,386         -0-           Culture and recreation         720,360         -0-           Community and economic development         361,077         -0-           General government         389,961         -0-           Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         5,387,302         14,970,741           Excess (deficiency) of receipts         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914			· ·		•
Special assessments         14,435         -0-           Miscellaneous         866,397         -0-           Total receipts         4,922,558         16,158,798           Disbursements:         Public safety         1,186,237         -0-           Public works         895,386         -0-           Culture and recreation         720,360         -0-           Community and economic development         361,077         -0-           General government         389,961         -0-           Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         5,387,302         14,970,741           Excess (deficiency) of receipts over (under) disbursements         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914					•
Miscellaneous         866,397         -0-           Total receipts         4,922,558         16,158,798           Disbursements:         Public safety         1,186,237         -0-           Public works         895,386         -0-           Culture and recreation         720,360         -0-           Community and economic development         361,077         -0-           General government         389,961         -0-           Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         5,387,302         14,970,741           Excess (deficiency) of receipts         over (under) disbursements         464,744         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914			•		
Total receipts         4,922,558         16,158,798           Disbursements:         2           Public safety         1,186,237         -0-           Public works         895,386         -0-           Culture and recreation         720,360         -0-           Community and economic development         361,077         -0-           General government         389,961         -0-           Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         5,387,302         14,970,741           Excess (deficiency) of receipts         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914					
Disbursements: Public safety Public works Public works  895,386 Public works  895,386 Public works Public works Public works  895,386 Public works Public works Public works  895,386 Public works Publi	Total receipts	-		-	
Public safety       1,186,237       -0-         Public works       895,386       -0-         Culture and recreation       720,360       -0-         Community and economic development       361,077       -0-         General government       389,961       -0-         Debt service       488,448       -0-         Capital projects       544,516       -0-         Business type       -0-       14,970,741         Nonprogram       801,317       -0-         Total disbursements       5,387,302       14,970,741         Excess (deficiency) of receipts over (under) disbursements       (464,744)       1,188,057         Other financing sources, net       51,022       44,529         Excess (deficiency) of receipts and other financing sources       (413,722)       1,232,586         Balance beginning of year       1,084,962       10,567,914	•		7,722,550		10,130,730
Public works         895,386         -0-           Culture and recreation         720,360         -0-           Community and economic development         361,077         -0-           General government         389,961         -0-           Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         5,387,302         14,970,741           Excess (deficiency) of receipts over (under) disbursements         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914					
Culture and recreation       720,360       -0-         Community and economic development       361,077       -0-         General government       389,961       -0-         Debt service       488,448       -0-         Capital projects       544,516       -0-         Business type       -0-       14,970,741         Nonprogram       801,317       -0-         Total disbursements       5,387,302       14,970,741         Excess (deficiency) of receipts       (464,744)       1,188,057         Other financing sources, net       51,022       44,529         Excess (deficiency) of receipts and other financing sources       (413,722)       1,232,586         Balance beginning of year       1,084,962       10,567,914			1,186,237		-0-
Community and economic development       361,077       -0-         General government       389,961       -0-         Debt service       488,448       -0-         Capital projects       544,516       -0-         Business type       -0-       14,970,741         Nonprogram       801,317       -0-         Total disbursements       5,387,302       14,970,741         Excess (deficiency) of receipts       (464,744)       1,188,057         Other financing sources, net       51,022       44,529         Excess (deficiency) of receipts and other financing sources       (413,722)       1,232,586         Balance beginning of year       1,084,962       10,567,914			895,386		-0-
General government       389,961       -0-         Debt service       488,448       -0-         Capital projects       544,516       -0-         Business type       -0-       14,970,741         Nonprogram       801,317       -0-         Total disbursements       5,387,302       14,970,741         Excess (deficiency) of receipts over (under) disbursements       (464,744)       1,188,057         Other financing sources, net       51,022       44,529         Excess (deficiency) of receipts and other financing sources       (413,722)       1,232,586         Balance beginning of year       1,084,962       10,567,914					-0-
Debt service         488,448         -0-           Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         5,387,302         14,970,741           Excess (deficiency) of receipts over (under) disbursements         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914			361,077		-0-
Capital projects         544,516         -0-           Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         5,387,302         14,970,741           Excess (deficiency) of receipts over (under) disbursements         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914			389,961		-0-
Business type         -0-         14,970,741           Nonprogram         801,317         -0-           Total disbursements         5,387,302         14,970,741           Excess (deficiency) of receipts over (under) disbursements         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914			488,448		-0-
Nonprogram         801,317         0-           Total disbursements         5,387,302         14,970,741           Excess (deficiency) of receipts over (under) disbursements         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914			544,516		-0-
Total disbursements         5,387,302         14,970,741           Excess (deficiency) of receipts over (under) disbursements         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914			-0-		14,970,741
Excess (deficiency) of receipts over (under) disbursements			801,317		-0-
over (under) disbursements         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914	Total disbursements		5,387,302		14,970,741
over (under) disbursements         (464,744)         1,188,057           Other financing sources, net         51,022         44,529           Excess (deficiency) of receipts and other financing sources         (413,722)         1,232,586           Balance beginning of year         1,084,962         10,567,914	Excess (deficiency) of receints				
Other financing sources, net  51,022  44,529  Excess (deficiency) of receipts and other financing sources  (413,722)  1,232,586  Balance beginning of year  1,084,962  10,567,914	over (under) disbursements		(464.744)		1 188 057
Excess (deficiency) of receipts and other financing sources (413,722) 1,232,586  Balance beginning of year 1,084,962 10,567,914			(101,711)		1,100,007
financing sources       (413,722)       1,232,586         Balance beginning of year       1,084,962       10,567,914	Other financing sources, net		51,022		44,529
financing sources       (413,722)       1,232,586         Balance beginning of year       1,084,962       10,567,914	Excess (deficiency) of receipts and other				z.
	financing sources		(413,722)		1,232,586
Balance end of year         \$ 671,240         \$ 11,800,500	Balance beginning of year		1,084,962		10,567,914
	Balance end of year	\$ .	671,240	\$	11,800,500

	Budge	ted A	mounts		Final to Total
Total	Original	-	Final		Variance
\$ 1,490,434	\$ 1,453,376	\$	1,453,376	\$	37,058
746,189	740,922	•	740,922	•	5,267
348,062	341,191		341,191		6,871
62,066	23,950		23,950		38,116
485,969	195,800		225,800		260,169
853,006	768,606		818,606		34,400
16,214,798	13,554,420		13,413,711		2,801,087
14,435	3,225		3,225		11,210
866,397	163,550		163,550		702,847
 21,081,356	17,245,040	•	17,184,331		3,897,025
1,186,237	813,650		1,243,450		57,213
895,386	886,050		958,851		63,465
720,360	709,714		759,814		39,454
361,077	-0-		330,000		(31,077)
389,961	331,390		400,163		10,202
488,448	488,448		488,448		-0-
544,516	222,247		648,516		104,000
14,970,741	14,429,254		15,395,486		424,745
801,317	-0-		-0-		(801,317)
 20,358,043	17,880,753		20,224,728		(133,315)
723,313	(635,713)		(3,040,397)		3,763,710
95,551	2,850,000		5,722,522		(5,626,971)
818,864	2,214,287		2,682,125		(1,863,261)
11,652,876	11,652,876		11,652,876		-0-
\$ 12,471,740	\$ 13,867,163	\$	14,335,001	\$	(1,863,261)

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING

**JUNE 30, 2007** 

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds, except blended component units, Internal Service Funds and Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents functional disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, a budget amendment increased budgeted disbursements by \$2,343,975. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2007, disbursements exceed the amounts budgeted in the community and economic development functions.

OTHER SUPPLEMENTARY INFORMATION

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS

# YEAR ENDED JUNE 30, 2007

			S	Special Revenue					Capit	Capital Projects	cts
	Local							ther			
	Option	Employee	×	Equipment	Housing	Library	Spe	Spec Rev	Sewer	∢ '	Activity
	Tax	Benefits	8	Revolving	Rehab	Trust	Ψ.	spun	Rehab		enter
Receipts:								•	,	4	(
Property tax	9	\$ 201,821	21 \$	<del>ه</del>	٠ م	-o-	<del>∽</del>	<del>\$</del>	<del></del>	<b>∽</b>	<b>\</b>
Other City tax	324,646	80	)1	ф Ф	0-	<b>-</b>		<del></del>	0-		o o
Use of money and property	0	,	-0	þ	þ	71		261	-0-		þ
Intercovernmental	<b>.</b>	•	-	6.693	54,044	4,859		þ	<b>.</b>		<b>-</b> 0-
Charges for services	م د	ı	<b>ہ</b> ے ،	2,178	Ó	o O		721	0		<b>-</b> 0-
Checial accepements	<u>ئ</u>	1	· c	, ¢	¢	¢		þ	þ		<b>-</b> 0-
Miscellaneous	9	9	ے د	18.757	· 0	5,793		2,000	o		64,314
Total receipts	324,646	202,622	121	27,628	54,044	10,723		2,982	<b>o</b>		64,314
Disbursements:											
Operating:					(	Ċ		320	•		c
Public safety	<b></b>	7	4	396,793	9	<del>-</del>		1,529	÷ •		¦ •
Public works	23,247		-	14,759	þ	-t		þ	0		<b>+</b>
Culture and recreation	· 0-	7	o o	17,190	<b>o</b>	12,094		3,545	<b>-</b>		<b>.</b>
Comm and econ develonment	¢	7	¢	<b>-</b>	79,206	<del>o</del>		¢	<b>-</b>		þ
Commit and com act coping	o 0		<b>ا</b>	17.034	¢	<b></b>		<b>-</b>	<b>-</b>		þ
Conital angiota	o	1	م د <del>ا</del>		¢	-0-		<b>-</b>	29,805		4,231
Capital projects			ا		70000	1000		1 074	208.05		4 231
Total disbursements	23,247		ا ا	445,776	907'6/	12,094		4,0/4	7,000		167,1
excess (generancy) or receipts over (under) disbursements	301,399	202,622	7	(418,148)	(25,162)	(1,371)	, <del>-</del>	(1,892)	(29,805)		60,083

See accompanying independent auditor's report.

					Capital Projects	jects				
		Street		Swim	Library Building	Dye	Airport	Skate Park	Other Projects	Total
Peceinter (Continued)	<u>'</u>	, com			Quantin C	100110	2 Cardina			
Property fax	<del>6</del>	¢	6-5	<del>\$</del> -0-	\$ -0-	\$ -0-	\$ -0-	þ	9	\$ 201,821
Other City tax	+	φ		, • 0	¢	0	o	-0-	0	325,447
Use of money and property		· 💠		475	0	0	0	1,692	632	3,131
Intergovernmental		þ		0	þ	0	<del>o</del>	o	0-	965,596
Charges for services		<b>-</b>		0	þ	-0-	<b>-</b>	<b>-</b>	-0-	2,899
Special assessments		8.346		0	¢	¢	<b>-</b> 0	<b>-</b> 0-	6,089	14,435
Miscellaneous		<b>.</b>		þ	0	<b>-</b>	-0-	57,599	0	148,463
Total receipts		8,346		475	-0	-0-	-0-	59,291	6,721	761,792
Disbursements:										
Operaturg. Public safety		¢		þ	þ	0-	0	þ	-0-	398,122
Public works		· 0		-0-	0	0-	0	0	0-	38,006
Culture and recreation		¢		-0-	0	<b>.</b>	<b>-</b>	0	þ	32,829
Comm and econ development		þ		0-	0	o <del>'</del>	<b>-</b> 0-	0	<b>\rightarrow</b>	79,206
General government		þ		-0-	0	<b>\rightarrow</b>	<b>-</b>	<b>-</b>	<b>.</b>	17,034
Canital projects		174,640		þ	þ	283,910	50,018	-0-	1,912	544,516
Total disbursements		174,640		0-	0-	283,910	50,018	-0-	1,912	1,109,713
Excess (deficiency) of receipts over (under) disbursements	Ü	(166,294)		475	0-	(283,910)	(50,018)	59,291	4,809	(347,921)
managem (managem) va i o	•	`								

				Special Revenue	ne					Capit	Capital Projects
	Local	al					- Andread Andreas Control		Other		
	Option	uo	Employee	Equipment		Housing	Library	Spe	Spec Rev	Sewer	Activity
	Tax	<b>×</b>	Benefits	Revolving		Rehab	Trust	되	Funds	Rehab	Center
Excess (deficiency) of receipts over (under) disbursements	301	301,399	202,622	(418,148)		(25,162)	(1,371)		(1,892)	(29,805)	60,083
Other financing sources (uses): Sale of assets		þ	-0-	3,350		þ	-0-		9	ф	0-
Transfers in	Š	0-0-0	168,587	104,064		250	<b>o</b>		<b>\rightarrow</b>	99869	<b>0</b>
Transfers out	(31.	(313,927) (313,927)	(371,209)	107,414		250	0			60,366	0
Net change in cash balances	(12,	(12,528)	0-	(310,734)		(24,912)	(1,371)		(1,892)	30,561	60,083
Cash balances beginning of year	12	12,528	-0-	187,133	81	24,873	8,795		18,265	(30,561)	(46,196)
Cash balances end of year	€	-0-	-0-	\$ (123,601)	\$	(39)	\$ 7,424	<u>ح</u>	16,373	-0-	\$ 13,887
Cash Basis Fund Balances Unreserved: Special revenue funds Capital projects funds Total cash basis fund balances	÷ ÷	0 0 0 0 S	0, 0, 0,	\$ (123,601) -0- \$ (123,601)	\$ \$	(39)	\$ 7,424 -0- \$ 7,424	& &	16,373 9 -0- 16,373	0-0-0-	\$ -0- 13,887 \$ 13,887

See accompanying independent auditor's report.

					Capital Projects	piects		
(Continued)	Street Overlay	Swim Pool	Library Building	Dye Street	Airport Improve	Skate Park	Other Projects	Total
Excess (deficiency) of receipts over (under) disbursements	(166,294)	475	0	(283,910)	(50,018)	59,291	4,809	(347,921)
Other financing sources (uses): Sale of assets	-0-	-0-	-0-	0	0	-0-	-0-	3,350
Transfers in Transfers out	140,029	<b>0</b>	<b>수</b> 수	<b>0</b> 0	φφ	o o	-0- (250)	473,296 (685,386)
	140,029	-0-	-0-	o-	-0-	-0-	(250)	(208,740)
Net change in cash balances	(26,265)	475	-0-	(283,910)	(50,018)	59,291	4,559	(556,661)
Cash balances beginning of year	31,020	23,143	57	-0-	2,473	17,685	32,843	282,058
Cash balances end of year	\$ 4,755	\$ 23,618	\$ 57	\$ (283,910)	(47,545)	\$ 76,976	\$ 37,402	\$ (274,603)
Cash Basis Fund Balances Unreserved:				(	<	ς	6	(00 843)
Special revenue funds	-0- 4.755	\$ -0- 23.618	-0- 57	\$ -0- (283,910)	-0- (47,545)_	-0- 76,976	ı	
Total cash basis fund balances	\$ 4,755	\$ 23,618	\$ 57	\$ (283,910)	(47,545)	\$ 76,976	\$ 37,402	\$ (274,603)

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES - OTHER SPECIAL REVENUE FUNDS

# YEAR ENDED JUNE 30, 2007

		Beehe		Police	Plav		H	nsen		Allen		
		Trust	İ	Trust	Ground		L	Trust	į	Trust		Total
Receipts:	l		l			]						
Property tax	€	ф	<del>69</del>	<del>\$</del> -0-	9	<del>∽</del>		<del></del>	<del>∽</del>	-0-	<del>&gt;&gt;</del>	ф ф
Other City tax		o		¢	9			þ		<b>-</b>		<b>-</b>
Use of money and property		142		<del> </del>	116	•		þ		0		261
Intergovernmental		φ		0-	9			<del>-</del>		0-		<b>o</b>
Charges for services		0		721	0			0-		0		721
Special assessments		0		þ	9			¢		0		<b>0</b>
Miscellaneous		2,000		<del>,</del>	<del>o</del>			<del></del>		<b>-</b>		2,000
Total receipts	1	2,142	ı	721	118	ام		9		-0-		2,982
Disbursements:												
Operating:												
Public safety		-0-		705	<del>°</del>			þ		624		1,329
Public works		þ		<b>-</b>	o ·			þ		o o		0
Culture and recreation		3,130		þ	415			<b>-</b>		0-		3,545
General government		0		þ	oʻ			o		<del></del>		<b>-</b>
Debt Service	,	0-		þ	0-			0		o O		<b>-</b>
Capital projects		-0-		o	0-			<b>-</b>		-0-		-0-
Total disbursements	i	3,130		705	415	امرا		-0-		624		4,874
	1		l			1						

		Beebe Trust	l P	Police Trust	5	Play Ground		Hansen Trust		Allen Trust		Total	
Excess (deficiency) of receipts Over (under) disbursements		(888)		16		(296)		0-		(624)		(1,892)	
Other financing sources (uses): Transfers in Transfers out		٠ ٠   ٠		0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		0 0 0		0 0 0		0 0 0		0 0 0	
Net change in cash balances		(886)		16		(566)		ф		(624)		(1,892)	
Cash balances beginning of year		7,111		1,145		5,500		3,202		1,307		18,265	
Cash balances end of year	↔	6,123	↔	1,161	<b>∞</b>	5,204	s	3,202	<b>↔</b>	683	€	16,373	
Cash Basis Fund Balances Special revenue funds Total cash basis fund balances	₩	6,123	<b>→</b>	1,161	↔	5,204	<del>59</del>	3,202	<del>&gt;&gt;</del>	683	\$	16,373	

See accompanying independent auditor's report

### CITY OF HARLAN SCHEDULE OF INDEBTEDNESS YEAR ENDED JUNE 30, 2007

Interest Due			3,182 250 2,887 6,319
Interest Paid			42,908 \$ 5,700 38,640 <b>8</b> 7,248 \$
			<u>ج</u> ج
Balance End of Year			1,240,000 100,000 695,000 2,035,000
•			<b>⇔</b> '⇔"
Redeemed During Year			215,000 100,000 85,000 400,000
ı			<b>∞</b> ∞
Issued During Year		1	0 0 0
ı			& <del>&amp;</del> €
Balance Beginning of Year			1,455,000 200,000 780,000 2,435,000
1			& <del>&amp;</del>
Amount Originally Issued			1,770,000 355,000 1,355,000
			↔
Interest Rates			1.50 - 3.6% 1.85 - 3.0% 4.10 - 5.1%
Date of Issue			Jan. 1, 2004 Dec. 16, 2002 Jul. 20, 1999
	Obligation	General Obligation Bonds:	Refinancing Capital Note Fire Truck Combined Issue

See Accompanying Independent Auditor's Report

CITY OF HARLAN BOND AND NOTE MATURITIES JUNE 30, 2007

General Obligation Bonds

	Total	400,000 295,000 290,000 295,000 320,000 325,000 110,000
sue 1999	Amount	90,000 90,000 100,000 105,000 110,000 110,000 8
Combined Issue Issued July 1, 1999	Interest Rates	4.70% \$ 4.80% 4.90% 5.00% 5.05% 5.10%
uck 16, 200 <u>2</u>	Amount	100,000
Fire Truck <u>Issued Dec. 16, 2002</u>	Interest Rates	3.00%
cing an Note . 1,2004	Amount	210,000 205,000 200,000 195,000 215,000 215,000 -0-
Refinancing Capital Loan Note Issued Jan. 1,2004	Interest Rates	2.50% \$ 2.75% 3.00% 3.40% 3.60% -0-
	Year Ending June 30,	2008 2009 2010 2011 2013 2013

See Accompanying Independent Auditor's Report

### CITY OF HARLAN SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION ALL GOVERNMENTAL FUNDS

### FOR THE LAST FOUR YEARS

		2007	<u>2006</u>		<u>2005</u>		<u>2004</u>
Receipts:							
Property tax	\$	1,490,434	\$ 1,369,632	\$	1,404,035	\$	1,461,570
Tax increment financing collections		746,189	1,199,550		1,091,014		980,614
Other city tax		348,062	294,368		22,641		16,371
Licenses and permits		62,066	65,371		60,021		54,195
Use of money and property		116,655	106,389		88,450		78,525
Intergovernmental		853,006	1,381,898		965,230		1,667,288
Charges for service		412,506	402,974		351,277		371,945
Special assessments		14,435	977		4,186		7,535
Miscellaneous	_	204,896	156,695		284,384		497,532
Total	\$ _	4,248,249	\$ 4,977,854	\$	4,271,238	\$	5,135,575
D:1							
Disbursements:							
Operating:	•	1 10 ( 00 =	1 00 1 00 1	_			
Public safety	\$	1,186,237	\$ 1,084,826	\$	733,141	\$	688,146
Public works		895,386	756,129		818,117		832,249
Culture and recreation		720,360	727,450		677,455		573,477
Community and economic dev		361,077	377,533		-0-		570,820
General government		389,961	294,416		861,968		395,676
Debt service		488,448	512,095		494,018		499,108
Capital projects		544,516	989,072		1,612,417		1,874,477
Total	\$ .	4,585,985	\$ 4,741,521	\$	5,197,116	. \$ ,	5,433,953

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Certified Public Accountant

September 4, 2007

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council:

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Harlan, Iowa as of and for the year ended June 30, 2007, which collectively comprise the City's basic financial statements listed in the table of contents and have issued my report thereon dated September 4, 2007. My report expressed an unqualified opinion on the financial statements, which were prepared in conformity with an other comprehensive basis of accounting. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing my audit, I considered the City of Harlan's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing my opinion on the effectiveness of the City of Harlan's internal control over financial reporting.

My consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, I identified certain deficiencies in internal control over financial reporting that I consider to be significant deficiencies and other deficiencies I consider to be material weaknesses.

Lonnie G. Muxfeldt

Certified Public Accountant

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Iowa

Missouri

Continued . . .

Member of American Institute of Certified Public Accountants, Iowa Society of CPA's and AICPA Private Companies Practice Section September 4, 2007
To the Honorable Mayor and
Members of the City Council
Page Two

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City of Harlan's ability to initiate, authorize, record, process or report financial data reliably in accordance with an other comprehensive basis of accounting such that there is more than a remote likelihood a misstatement of the City of Harlan's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control. I consider the deficiencies in internal control described in Part II of the accompanying Schedule of Findings and Questioned Costs to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by the City of Harlan's internal control.

My consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, I believe items II-A-07, II-B-07 and II-C-07 are material weaknesses.

### Compliance

As part of obtaining reasonable assurance about whether the City of Harlan's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, I noted certain immaterial instances of noncompliance that are described in Part III of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2007 are based exclusively on knowledge obtained from procedures performed during my audit of the financial statements of the City. Since my audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

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			•

September 4, 2007 To the Honorable Mayor and Members of the City Council Page Three

The City of Harlan's responses to findings identified in my audit are described in the accompanying Schedule of findings and Questioned Costs. While I have expressed my conclusions on the City's responses, I did not audit the City of Harlan's responses and accordingly, I express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Harlan and other parties to whom the City of Harlan may report. This report is not intended to be and should not be used by anyone other than these specified parties.

I would like to acknowledge the many courtesies and assistance extended to me by personnel of the City of Harlan during the course of my audit. Should you have any questions concerning any of the above matters, I shall be pleased to discuss them with you at your convenience.

Murfelst associates, CPA, P.C.

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### Part I: Summary of the Independent Auditor's Results

- (a) Unqualified opinions were issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- (b) Significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements, including material weaknesses.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.

### Part II: Findings Related to the Financial Statements

### SIGNIFICANT DEFICIENCIES:

II-A-07 <u>Budgetary and function reports</u> – While the City monitors the budget regularly, it would be more efficient to monitor the budget by function.

<u>Recommendation</u> - A budget vs. actual expense report by function would simplify and make monitoring the budget more efficient.

Response - An actual vs. budget expense report by function will be prepared and utilized in future.

Conclusion - Response accepted.

II-B-07 Payroll accounts materially misstated - It was noted that both payroll and non-payroll transactions are posted to the payroll accounts and resulted in a material overstatement of payroll in the general ledger.

<u>Recommendation</u> - Fire stipends and insurance costs should be assigned their own accounts and used instead of payroll accounts in the future.

Response - These accounts will be established and utilized in future.

Conclusion - Response accepted.

### Part II: Findings Related to the Financial Statements: (Continued)

II-C-07 No Substantiation of Amounts Claimed - The TIF Certification of Indebtedness was not supported by adequate documentation.

<u>Recommendation</u> - Amounts of TIF indebtedness should be supported by information such as check, date, payee, amount, fund and account distribution if based on actual expenditures or resolution number if based on an estimate.

<u>Response</u> - This is a simple procedure to implement and will be followed in the future.

Conclusion - Response accepted.

II-D-07 <u>CDBG Grant Funds misposted to general fund</u> - A misposting of CDBG funds resulted in a deficit balance in the Housing Rehab Fund and indicates a lack of review procedures to identify and correct misposting.

<u>Recommendation</u> - The work of subordinates should be reviewed especially if performing tasks not normally performed.

Response - We will perform reviews as directed.

Conclusion - Response accepted.

### **INSTANCES OF NON-COMPLIANCE:**

No matters were reported.

### Part III: Other Findings Related to Statutory Reporting:

IV-A-06 <u>Certified Budget</u> - For the year ended June 30, 2007, disbursements in the community and economic functions exceeded the amounts budgeted.

<u>Recommendation</u> - The budget should have been amended in sufficient amounts at the function level in accordance with Chapter 384.18 of the Code of Iowa. Total City disbursements did not exceed total budgeted amounts.

<u>Response</u> - The budget will be amended accordingly in the future.

Conclusion - Response accepted.

### Part III: Other Findings Related to Statutory Reporting: (Continued)

IV-B-06 <u>Questionable Disbursements</u> - I did not note any disbursements that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1970. However, I did note instances in which documentation was not available to substantiate training, travel, and conference reimbursements.

<u>Recommendation</u> - The City should review procedures to insure that all training, travel, and conference reimbursements are properly substantiated.

Response - We will review our policy and procedures.

<u>Conclusion</u> - Response accepted.

### IV-C-06 <u>Travel Expense</u>

No disbursements of city money for travel expense of spouses of city officials or employees were noted.

### IV-D-06 Business Transactions

Business transactions between the City and City officials or employees are detailed as follows:

Name, Title, and Business connection	Transaction Description	Amount		
Jay Christensen, P & Z Board, Owner Dr. Jay's Eyecare	Employee benefits	\$ 2,515		

In accordance with Chapter 362.5(10) of the Code of Iowa, the transactions with the Planning and Zoning Board Member does not appear to represent a conflict of interest since employee benefits include eye examinations and glasses.

### IV-E-06 Bond Coverage

Surety bond coverage of City officials and employees is in accordance with statutory provisions. However, the amount of coverage should be reviewed annually to insure adequate coverage for current operations.

### IV-F-06 Council Minutes

No transactions were found that I believe should have been approved in the Council minutes but were not.

### Part III: Other Findings Related to Statutory Reporting: (Continued)

IV-G-06 <u>Deposits and Investments</u> - No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy were noted.

### IV-H-06 Revenue Notes

The City has no revenue debt at June 30, 2007.

### IV-I-06 Payment of General Obligation Bonds

General Obligation Bonds were paid from the Debt Service Fund as required by Chapter 384.4 of the Code of Iowa.

IV-J-06 Financial Condition - The following Funds had deficit balances as of June 30, 2007:

<u>Fund</u>	<u>Deficit</u>
Special Revenue - Housing Rehab	\$ 39
Special Revenue - Equipment Revolving	123,601
Capital Projects - Harlan Plaza	808
Capital Projects - Airport Improvement	47,545
Capital Projects - Dye Street	283,910
Enterprise - Sewer	 9,710
Total	\$ 465,613

<u>Recommendation</u> - The City should monitor these deficits in order to return these funds to a sound financial position.

<u>Response</u> - The deficits will be eliminated upon the issuance of bonds and completion of the projects.

Conclusion - Response accepted.

III-K-07 <u>Two Required Signatures</u> - Two signatures are required on checks over \$5,000. Two checks were issued without the required signatures.

<u>Recommendation</u> - The deputy clerk should get the required second signature.

Response - Signatures will be obtained in future.

Conclusion - Response accepted.

### HARLAN, IOWA 51537

### **NEWS RELEASE**

Muxfeldt Associates, CPA, P.C., 2309 B Chatburn Avenue, Harlan, Iowa today released an audit report on the City of Harlan, Iowa.

The City's receipts totaled \$5,794,512 for the year ended June 30, 2007 an 8.5 percent decrease from 2006. The receipts included \$1,271,437 in property tax, \$746,189 from tax increment financing, \$2,209,375 from charges for services, \$575,102 from operating grants, contributions and restricted interest, \$202,595 from capital grants, contributions and restricted interest, \$59,423 from unrestricted investment earnings and \$730,391 from other general receipts.

Disbursements for the year totaled \$6,016,434, a .8 percent decrease from 2006, which included \$1,281,470 for public safety, \$800,153 for public works, and \$720,360 for culture and recreation. Also, disbursements for business type activities totaled \$629,132.

A copy of the audit report is available for review in the City Clerk's office, in the office of the Auditor of State and on the Auditor of State's website at http://auditor.iowa.gov/reports/reports.htm.